Privacy Threshold Analysis
for the
Flatirons Patent Data and Document Management System
(Flatirons PDDM)
U.S. Department of Commerce Privacy Threshold Analysis

USPTO Flatirons PDDM

Unique Project Identifier: PTOC-066-00

Introduction: This Privacy Threshold Analysis (PTA) is a questionnaire to assist with determining if a Privacy Impact Assessment (PIA) is necessary for this IT system. This PTA is primarily based from the Office of Management and Budget (OMB) privacy guidance and the Department of Commerce (DOC) IT security/privacy policy. If questions arise or further guidance is needed in order to complete this PTA, please contact your Bureau Chief Privacy Officer (BCPO).

Description of the information system: Provide a brief description of the information system.

The E-Government Act of 2002 defines “information system” by reference to the definition section of Title 44 of the United States Code. The following is a summary of the definition: “Information system” means a discrete set of information resources organized for the collection, processing, maintenance, use, sharing, dissemination, or disposition of information. See: 44 U.S.C. § 3502(8).

The Flatirons PDDM contract is focused on processing, transmitting, and storing data and images supporting the data-capture and conversion requirements of the USPTO patent application process. Under the PDDM contract, Flatirons hosts and manages the system and is required to convert applications into an electronic format, including all text, graphics, artwork, drawings, etc., and composed and formatted to USPTO specifications for delivery back to USPTO. To accomplish the activities required under the contract, Flatirons will use software in the Jouve Patent Processing Solution (JPPS).

Address the following elements:

a) Whether it is a general support system, major application, or other type of system

Flatirons PDDM/JPPS is a cloud-based Infrastructure as a Service (IaaS) system.

b) System location

The JPPS instances will reside in the Federal Risk and Authorization Management (FedRAMP)-authorized Amazon Web Services (AWS) East Region. Physical documentation will be processed and managed within the Flatirons National Capital Region (NCR) facility in Landover, Maryland.

c) Whether it is a standalone system or interconnects with other systems (identifying and describing any other systems to which it interconnects)

There is no direct connection with the USPTO systems. Operators will have two systems, a JPPS workstation and a Government Furnished Equipment (GFE) PTONet workstation, on physically separated networks. Connection is done through a virtual private network (VPN).
d) The purpose that the system is designed to serve
   The Flatirons PDDM system is designed to process, transmit, and store data and images to support the data-capture and conversion requirements of the USPTO that supports the USPTO patent application process.

e) The way the system operates to achieve the purpose
   Flatirons uses the JPPS system to ensure patent applications are in accordance with USPTO Technical References. Flatirons publishes in USPTO’s required formats.

f) A general description of the type of information collected, maintained, used, or disseminated by the system
   The type of information collected, maintained, used, or disseminated by Flatirons PDDM are Patent applications data that includes text, graphics, artwork, drawings, math equations, chemistry equations, etc.

g) Identify individuals who have access to information on the system
   All team members will have access to the Development (Integration) instance (via a virtual private cloud (VPC)) of the JPPS system; however, there is only publicly available data within that system. Stage and Production will only be accessed by U.S. Citizens meeting USPTO clearance requirements upon authorization to operate (ATO).

h) How information in the system is retrieved by the user
   The user retrieves information in the system after the patent applications are electronically exported to the Flatirons PDDM system via a USPTO-managed link. Every application is then examined by Flatirons’ proprietary system, which breaks down each page into separate sections, such as graphics and text. Each section is then sent to separate directories on the Flatirons PDDM network for manipulation by the different departments dedicated to text, headers, and complex work units such as math, chemistry, and drawings.

i) How information is transmitted to and from the system
   Patent applications and application contents are sent to and from the PDDM system via Secured File Transfer Protocol (SFTP).

Questionnaire:

1. Status of the Information System
   1a. What is the status of this information system?
☐ This is a new information system. Continue to answer questions and complete certification.

☐ This is an existing information system with changes that create new privacy risks. Complete chart below, continue to answer questions, and complete certification.

<table>
<thead>
<tr>
<th>Changes That Create New Privacy Risks (CTCNPR)</th>
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<tbody>
<tr>
<td>a. Conversions  ☐  d. Significant Merging ☐  g. New Interagency Uses ☐</td>
</tr>
<tr>
<td>b. Anonymous to Non-Anonymous ☐  e. New Public Access ☐  h. Internal Flow or Collection ☐</td>
</tr>
<tr>
<td>c. Significant System Management Changes ☐  f. Commercial Sources ☐  i. Alteration in Character of Data ☐</td>
</tr>
<tr>
<td>j. Other changes that create new privacy risks (specify):</td>
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☐ This is an existing information system in which changes do not create new privacy risks, and there is not a SAOP approved Privacy Impact Assessment. Continue to answer questions and complete certification.

☐ This is an existing information system in which changes do not create new privacy risks, and there is a SAOP approved Privacy Impact Assessment. Skip questions and complete certification.

1b. Has an IT Compliance in Acquisitions Checklist been completed with the appropriate signatures?

☐ Yes. This is a new information system.

☐ Yes. This is an existing information system for which an amended contract is needed.

☐ No. The IT Compliance in Acquisitions Checklist is not required for the acquisition of equipment for specialized Research and Development or scientific purposes that are not a National Security System.

☐ No. This is not a new information system.

2. Is the IT system or its information used to support any activity which may raise privacy concerns?

NIST Special Publication 800-53 Revision 4, Appendix J, states “Organizations may also engage in activities that do not involve the collection and use of PII, but may nevertheless raise privacy concerns and associated risk. The privacy controls are equally applicable to those activities and can be used to analyze the privacy risk and mitigate such risk when necessary.” Examples include, but are not limited to, audio recordings, video surveillance, building entry readers, and electronic purchase transactions.

☐ Yes. (Check all that apply.)

Activities
3. Does the IT system collect, maintain, or disseminate business identifiable information (BII)?

As per DOC Privacy Policy: "For the purpose of this policy, business identifiable information consists of (a) information that is defined in the Freedom of Information Act (FOIA) as "trade secrets and commercial or financial information obtained from a person [that is] privileged or confidential." (5 U.S.C. 552(b)(4)). This information is exempt from automatic release under the (b)(4) FOIA exemption. "Commercial" is not confined to records that reveal basic commercial operations" but includes any records [or information] in which the submitter has a commercial interest" and can include information submitted by a nonprofit entity, or (b) commercial or other information that, although it may not be exempt from release under FOIA, is exempt from disclosure by law (e.g., 13 U.S.C.)."

☒ Yes, the IT system collects, maintains, or disseminates BII.
☐ No, this IT system does not collect any BII.

4. Personally Identifiable Information (PII)

4a. Does the IT system collect, maintain, or disseminate PII?

As per OMB 17-12: "The term PII refers to information that can be used to distinguish or trace an individual’s identity either alone or when combined with other information that is linked or linkable to a specific individual."

☒ Yes, the IT system collects, maintains, or disseminates PII about: (Check all that apply.)
☐ DOC employees
☒ Contractors working on behalf of DOC
☒ Other Federal Government personnel
☐ Members of the public

☐ No, this IT system does not collect any PII.

If the answer is “yes” to question 4a, please respond to the following questions.
4b. Does the IT system collect, maintain, or disseminate Social Security numbers (SSNs), including truncated form?

☐ Yes, the IT system collects, maintains, or disseminates SSNs, including truncated form.

Provide an explanation for the business need requiring the collection of SSNs, including truncated form.

Provide the legal authority which permits the collection of SSNs, including truncated form.

☒ No, the IT system does not collect, maintain, or disseminate SSNs, including truncated form.

4c. Does the IT system collect, maintain, or disseminate PII other than user ID?

☒ Yes, the IT system collects, maintains, or disseminates PII other than user ID.

☐ No, the user ID is the only PII collected, maintained, or disseminated by the IT system.

4d. Will the purpose for which the PII is collected, stored, used, processed, disclosed, or disseminated (context of use) cause the assignment of a higher PII confidentiality impact level?

Examples of context of use include, but are not limited to, law enforcement investigations, administration of benefits, contagious disease treatments, etc.

☐ Yes, the context of use will cause the assignment of a higher PII confidentiality impact level.

☒ No, the context of use will not cause the assignment of a higher PII confidentiality impact level.

If any of the answers to questions 2, 3, 4b, 4c, and/or 4d are “Yes,” a Privacy Impact Assessment (PIA) must be completed for the IT system. This PTA and the SAOP approved PIA must be a part of the IT system’s Assessment and Authorization Package.
CERTIFICATION

☒ The criteria implied by one or more of the questions above apply to the Flatirons Patent Data and Document Management System (Flatirons PDDM) and as a consequence of this applicability, a PIA will be performed and documented for this IT system.

☐ The criteria implied by the questions above do not apply to the Flatirons Patent Data and Document Management System (Flatirons PDDM) and as a consequence of this non-applicability, a PIA for this IT system is not necessary.

<table>
<thead>
<tr>
<th>System Owner</th>
<th>Chief Information Security Officer</th>
</tr>
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<tbody>
<tr>
<td>Name: Blaine Copenheaver</td>
<td>Name: Don Watson</td>
</tr>
<tr>
<td>Phone: (571) 272-1156</td>
<td>Phone: (571) 272-8130</td>
</tr>
<tr>
<td>Email: <a href="mailto:Blaine.Copenhaver@uspto.gov">Blaine.Copenhaver@uspto.gov</a></td>
<td>Email: <a href="mailto:Don.Watson@uspto.gov">Don.Watson@uspto.gov</a></td>
</tr>
<tr>
<td>Signature: Users, Copenheaver, Blaine</td>
<td>Signature: Users, Watson, Don</td>
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<td>Date signed: ________________________________</td>
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<thead>
<tr>
<th>Privacy Act Officer</th>
<th>Bureau Chief Privacy Officer and Authorizing Official</th>
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<tbody>
<tr>
<td>Name: Trujillo, Caitlin</td>
<td>Name: Henry J. Holcombe</td>
</tr>
<tr>
<td>Office: Office of General Law (O/GL)</td>
<td>Office: Office of the Chief Information Officer (OCIO)</td>
</tr>
<tr>
<td>Phone: (571) 270-7834</td>
<td>Phone: (571) 272-9400</td>
</tr>
<tr>
<td>Email: <a href="mailto:Caitlin.Trujillo@uspto.gov">Caitlin.Trujillo@uspto.gov</a></td>
<td>Email: <a href="mailto:Jamie.Holcombe@uspto.gov">Jamie.Holcombe@uspto.gov</a></td>
</tr>
<tr>
<td>Signature: Caitlin Trujillo</td>
<td>Signature: Users, Holcombe, Henry</td>
</tr>
<tr>
<td>Date signed: ________________________________</td>
<td>Date signed: ________________________________</td>
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<thead>
<tr>
<th>Co-Authorizing Official</th>
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</tr>
</thead>
<tbody>
<tr>
<td>Name: Andrew Faile</td>
<td></td>
</tr>
<tr>
<td>Office: Office of the Commissioner for Patents</td>
<td></td>
</tr>
<tr>
<td>Phone: (571) 272-8800</td>
<td></td>
</tr>
<tr>
<td>Email: <a href="mailto:Andrew.Faile@uspto.gov">Andrew.Faile@uspto.gov</a></td>
<td></td>
</tr>
<tr>
<td>Signature: Users, Faile, Andrew</td>
<td></td>
</tr>
<tr>
<td>Date signed: ________________________________</td>
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Users, Copenheaver, Blaine
Digitally signed by Users, Copenheaver, Blaine
Date: 2022.05.27 09:48:39 -04'00'

Caitlin Trujillo
Digitally signed by Caitlin Trujillo
Date: 2022.06.02 14:08:50 -04'00'

Andrew Faile
Digitally signed by Users, Faile, Andrew
Date: 2022.06.16 10:09:02 -04'00'

Don Watson
Digitally signed by Users, Watson, Don
Date: 2022.06.07 15:55:09 -04'00'

Henry J. Holcombe
Digitally signed by Users, Holcombe, Henry
Date: 2022.06.08 11:14:33 -04'00'